#### BEFORE THE TENNESSEE HISTORICAL COMMISSION

FRIENDS OF FORT NEGLEY, Inc.	)
Plaintiff,	)
<b>v.</b>	) Docket No
METROPOLITAN GOVERNMENT OF	)
NASHVILLE and DAVIDSON	)
COUNTY, TENNESSEE. Respondents.	)
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#### PETITION FOR DECLARATORY ORDER

The petitioner, Friends of Fort Negley Inc. (hereinafter referred to as FOFN) brings this petition pursuant to T.C.A. §4-5-223, requesting the Tennessee Historical Commission to issue a declaratory order finding that the entire acreage of historic Fort Negley, which is owned by the Respondent Metropolitan Government of Nashville and Davidson County, Tennessee (hereinafter referred to as the City) to be a "historical memorial pursuant" to The Tennessee Historic Preservation Act of 2016, T.C.A. §4-1-412.

# I. Friends of Fort Negley

FOFN was originally started in 2007 by the Battle of Nashville Preservation
 Society. Prior to 2007, the Battle of Nashville Preservation Society worked with

- the city of Nashville to preserve Fort Negley
- 2. In 2012, individuals had discussions with representatives of the Metro Parks

  Department and the Metro Historical Committee about reforming FOFN.
- 3. In 2013, FOFN filed its charter with the Tennessee Secretary of State. FOFN is a nonprofit 501(c)(3) organization. FOFN's purpose is to protect, promote, preserve and maintain Fort Negley, as well as continue to study the history of the park and to create public educational programs. It receives funds to maintain the site as well as to insure Fort Negley is preserved for future generations.
- 4. FOFN have sponsored many events at the Fort including monthly fossil finding education events, a Memorial Day wreath laying ceremony, historic lectures and reenactment demonstrations. FOFN have conducted work sessions at the Fort including removing weeds and other unwanted vegetation. FOFN have received grants to fund panel discussions, as well as a Nashville Predator grant to enhance natural history educational programs.
- 5. FOFN currently is engaged in studying and reviewing the best approach for further stabilization and restoration of the Fort.
- 6. FOFN have assisted in the operations and management of the Fort Negley gift shop.
- 7. The City has recognized and acknowledged that FOFN is the appropriate and responsible party to assist in managing, operating and raising funds for Fort Negley.

#### II. History of Fort Negley

- 8. In February of 1862, Fort Henry, a Confederate Fort on the Tennessee River and Fort Donelson, a Confederate Fort on the Cumberland River, fell to Union Forces.

  As a result of those battles, the commanding General of the Confederate Army determined they were unable to defend Nashville and therefore abandoned the City of Nashville and moved south.
- 9. By March of 1862, the Union Army occupied the City of Nashville. From October through December of 1862, the Union Army impressed laborers, both slaves and free blacks, to construct the Fort using stones, logs, earth and railroad iron. More than 2,700 African Americans worked on the Fort. Only 300 were paid for their labor, and between 600 and 800 workers died. Many were buried on the grounds of the Fort.
- 10. When completed, Fort Negley was the largest inland Fort built in the United

  States during the Civil War. The Fort was named after Union Army Commander

  James S. Negley. In 1865, the Fort was renamed Fort Hanker due to General

  Negley's poor performance at the battle of Chickamauga. However, the new name

  was not popular and the Fort continued to be called Fort Negley.
- 11. At the time of the completion of the Fort, the ground below it was cleared of vegetation. This included the site where Greer Stadium is located. This allowed a clear line of fire for the cannon of Fort Negley to the railroad, Franklin Pike and

- southeast to Cherry Street and the Nolensville Pike. (See attached 1937 photo marked Exhibit A)
- 12. The Battle of Nashville took place on December 15 and 16, 1864, and although it was fought several miles to the south, Fort Negley served as the main anchor for the Union Army defensive line.
- 13. Between 1862 and 1864, the refugee or contraband slave camp surrounding Fort Negley continued to grow, as slaves from area plantations sought their freedom as well as basic sustenance. Many of the men from this camp mustered into the Union Army as United States Colored Troops (hereinafter referred to as USCT) and played a pivotal role in the defense of Nashville in December 1864. At Peach Orchard Hill, the only Union regiment to reach the Confederate line was the 13th USCT. They fought gallantly, suffering staggering losses-- 229 of 556 killed, including five color-bearers.
- 14. The Union Army retired Fort Negley in 1867, but former slaves continued to eke out an existence on and around the hill. By the end of the 19<sup>th</sup> century, the area was known as Rock Town. It and adjacent neighborhoods, including Edgehill and Chestnut Hill, had their roots in the contraband camps established during the Union occupation of the City. Fort Negley itself was left neglected, despite several attempts in the early twentieth century by Sen. Luke Lea and others to establish a National Battlefield Park at the site.
- 15. In 1928, the City of Nashville purchased the Fort Negley property, some 50 acres from the heirs of Judge John Overton. The tract included the Fort Negley land that Greer Stadium would be built upon. The city's intent was to "restore the Fort" as

- it was during the Civil War and make the land a public place. (See attached page marked Exhibit B)
- 16. In 1935, the City of Nashville applied for and received Works Progress
  Administration (WPA) funding to aid in restoring the Fort and the surrounding
  property, and the Park opened to the public in 1938. Yet, by the end of World War
  II, the Fort had fallen into a state of despair while the rest of the park remained
  open to the public.
- 17. In 1974, after years of neglect, the City of Nashville applied to have Fort Negley registered with the National Register of Historic Places. The National Register of Historic Places is the United States' official list of cultural resources worthy of preservation. Properties listed in the National Register are significant in American History.
- 18. In 1975, The Tennessee Historical Commission approved and signed off on the City of Nashville's Fort Negley application for the National Register. Fort Negley became certified and listed on the National Register of Historic Places.
- 19. In 2005 the Metro Government applied the Historic Landmark Overlay District to all the Fort Negley property, including the Greer Stadium and parking lot. (See attached copy marked Exhibit C) There are over 20 statues, panels and memorials reciting the history and honoring the black men who toiled to build on the property.
- In 1996, the Metropolitan Historical Commission and Metropolitan ParksDepartment jointly created the "Fort Negley Master Plan of 1996." In 2007, the

- Metropolitan Parks Department created a supplement to the 1996 Master Plan.
- 21. The 2007 Supplement to the Master Plan included plans for reintegrating the property, grounds and land that was part of the Nashville Sounds lease. (See attached copy of 2007 Supplement marked Exhibit D)
- 22. The 2007 Supplement Plan continues to call for the ground to be part of preservation and interpretation of historical Fort Negley.
- 23. Fort Negley is considered one of the most important historic sites in the country associated with African-Americans and slavery at the time of the Civil War.
- 24. The property at Fort Negley continues to be used by United States Colored Troop Infantry (13<sup>th</sup> USCT). This highly decorated military reenactor unit conducts field demonstrations as well as camping and other military exercises for the benefit of public education about the war.
- 25. In September of 2017, Fort Negley Park was nominated to the United Nations
  Educational, Scientific and Cultural Organization (UNESCO) to be designated
  through UNESCO's Slave Routes site program, as well as an NPS Underground
  Railroad site.
- The outstanding history departments of Fisk University, Vanderbilt University and Tennessee State University all continue to support the preservation of Fort Negley.

## III. The City's Plan to Develop Fort Negley

- 27. In the late 1970's, the Nashville Sounds baseball team leased part of the Fort Negley land and built Greer Stadium and a parking lot on the side.
- 28. The Nashville Sounds built their baseball stadium and parking lot on the grounds of and within the boundary of Fort Negley.
- 29. The Nashville Sounds' last season at Greer Stadium was in 2014. In 2015, the Nashville Sounds moved to the new stadium at First Tennessee Park. In 2015, the City began considering what to do with the Greer Stadium site. As noted by the Metropolitan Parks Department, the Stadium was built on Fort Negley land.
- 30. On January 27, 2017 the city issues a Request for Quotation (RFQ) that allowed developers to submit proposals for the baseball stadium and surrounding ground at Fort Negley.
- 31. The City appointed a seven member Committee to choose the private company to develop Fort Negley and contraband encampment and battlefield land.
- 32. The City used the rules for "surplus property" which prohibited the public from attending the Committee meetings. At the time of this petition, the City still has not declared Fort Negley to be "surplus property".
- On May 26, 2017, the City awarded the Cloud Hill Partnership the right to develop the Greer Stadium site located on the Fort Negley property. Included in the proposal were almost 300 residences to be workforce affordable and market-rate housing, offices, artists' space and a retail village. (See attached copy of Cloud Hill proposal marked Exhibit E)

- 34. Under the Cloud Hill proposal, the developers would guarantee a lease payment to the City of \$1 million paid over ten years in return for a 99 year lease. Metro would also receive some minority participation from cash flow from the project.

  The City's own appraisal of the property has found the value at approximately \$32 million.
- 35. The City, through the Mayor's office and the Metropolitan Parks Board have continued to push for development of Fort Negley.
- On September 12, 2017, the Metropolitan Parks Board held its monthly meeting.

  They heard from the Friends of Fort Negley, which presented an all park vision for the site as well as rationale for why the Cloud Hill proposal is inappropriate.

  The Parks Board agreed to this presentation after Cloud Hill group presented its plan to them at the August meeting. On September 27, 2017 the protest appeal of the Adventure Park proposal team was rejected, and the City began formal negotiations with Cloud Hill.
- 37. The City attempts to justify the development under the premise that Greer Stadium is a "separate parcel." In fact, the Fort Negley Greer Stadium property was never conveyed as a separate parcel. Rather, such designation is only an internal, administrative description.
- 38. The City's effort to hide behind an internal designation does not and cannot erase the local, state, national and international significance of Fort Negley as a historic site.

- 39. The proposed Cloud Hill development of the twenty-one acres of Fort Negley on the northeast side of Fort Negley hill would have many adverse impacts on the site.
- 40. The most basic adverse impact is the loss of ground that is essential to realizing a fuller interpretation of the site. Portions of the twenty-one acres include archaeological features: portions of a Union entrenchment, as well as possible extant remains of the contraband camp and the free black settlement features are present. Identifying and interpreting these features onsite would tell the story of the Fort more fully and would highlight the reality that the story of the site is much broader than the star-shaped fort on the hilltop.
- 41. If Fort Negley loses this twenty- one acres, it can never get it back and can never become the sort of park that people have been envisioning at least since Senator Luke Lea attempted to create a national park there in the years before United States entry into World War I.
- 42. The broader adverse impact of this privatization of the twenty-one acres is the precedent it sets for other park land: the possibility that other park land might be privatized, despite its historic and/or natural significance and value to the public.
- 43. Other adverse impacts would be many, including:
  - (a) Damage to the Fort's condition from heavy excavation and blasting into limestone that would be necessary for construction.

- (b) Obstructed view sheds, both from the top of the hill and looking up the hill from points such has the City Cemetery.
- (c) The likely reduction of Fort Negley Park to dog park status for those occupying the nearly three hundred apartments that are slated to be built and the added peril that such traffic would pose to the Fort.
- (d) The increased scarcity of parking for those who wish to visit the Visitor

  Center and explore the Fort and surrounding area for their historical significance.
- (e) The diminished potential for Fort Negley Park and Visitor Center to host large events, due to loss of space and more limited parking.
- 44. Based on the foregoing, Friends of Fort Negley would respectfully request that the Tennessee Historical Commission issue a Declaratory Order finding that Fort Negley property, including the land that was previously the location of Greer Stadium, is covered by and included in "The Tennessee Heritage Protection Act of 2016," and specifically find that as such "historical memorial," and that the city shall not "alter" this historic memorial.

SCHULMAN, LeROY & BENNETT, P.C.

Douglas E. Jones

#4⁄324

Attorney for Petitioner 501 Union Street, Suite 701

Nashville, TN 37219

(615) 244-6670

#### **Certificate of Service**

I hereby certify that a true and correct copy of the foregoing document has been forwarded both electronically and by mail to Mr. Jon Cooper, attorney for the Metropolitan Government of Davidson County, Tennessee, Metropolitan Courthouse, Suite 108, PO Box 196300, Nashville, TN 37219 and the Tennessee Historical Commission, 2941 Lebanon Pike, Nashville, TN 37214 on this the day of October, 2017.

Douglas E. Jones

# **ATTACHMENTS**

EXHIBIT A: 1937 Aerial Photo of Fort Negley (Pages 1-1)

EXHIBIT B: City of Nashville Purchasing Fort Negley Property (Pages 2-8)

EXHIBIT C: Historic Overview (Pages 9-10)

EXHIBIT D: 2007 Supplement to the 1996 Fort Negley Plan (Pages 10-27)

EXHIBIT E: Project Overview (Pages 28-28)

# **EXHIBIT A**

THE NASHVILLE RETROSPECT, DECEMBER 2009

1937 This image of Port Negley was taken on Feb. 14, 1937, by aerial photographer Walter M. Williams. After decodes of neglect, the fort was restered in the 1930s as part of the Works Progress Administration. (The houses to the lower left curver was raced for construction of 1454, After World War B, the fort again fell into disrepair and was closed. In the early 2600s another restoration effort was launched, and on the 1500s, fort Negley was responded to the public. Nower Methodishing

#### **EXHIBIT B**

THE CHANCERY COURT OF SHELBY COUNTY, TENNESDEE

DECREE CONFIRMING REPORT OF MARTER AND APPOINTING SPECIAL COMMISSIONER TO HAKE DEED ETC. CENTIFIED COPY, IN THE CHANCERY COUNT OF BUILDRY COUNTY, TEMPESSEE . STATE OF TERMESSEE BE IT REMEMBERED THAT I TERM OF THE CHANGERY COURT OF EMELRY COUNTY STATE AFOREBAID, REGUN AND WELD AT THE COURT HOUSE IN THE CATY OF MEMPHIS. IN AND FOR THE BAID COUNTY ON THE FIRST MONDAY IN APRIL 1528 PRESENT AND PRESIDING THE HONGRABLE M. C. KETCHUM, CHANCELLOR OF BAID COURT ON TO WITE- THE 15TH DAY OF SEPTENBER 1928 ONE OF THE DAYS OF BAID TERM. THE FOLLOWING PROCEEDINGS WERE HAD, AS APPEARS OF RECORD IN MINUTE BOOK 184 PAGE 303. BANK OF COLARROE & TRUST COMPANY TRUSTEE ET AL., . NO 33700 R. D. COMPLAINANTS ٧₽. HUDGENE FARGABON ET AL., APPOINTING SPECIAL COMMISSIONER TO MAKE ENTERED BEPTEMBER 15, 1928 ы,в. 184, Р 303 W. M. COX C & M., .. BY CONSENT OF ALL PARTIES HERETO, THIS CAUSE CAME ON DAY TO BE HEAR BY THE COURT UPON THE PLEADINGS, PROCESS AND PROOF HEREIN, AND UPON ENTIRE RECORD IN THIS CAUSE, AND PARTICULARLY UPON THE REPORT OF THE CLERK AND MASTER THE COURT, FILED RESETN THE 13TH DAY OF AUGUST 1928, WHICH REPORT IS IN WORDS AND B FOLLOWING, EXCEPT ONLY REFERENCES TO THE DEPOSITIONS AND PROOF CITED BY THE MASTER PORT OF HIS FINDINGS, TO-WIT:-. IN THE CHANCERY COURT OF SHELBY COUNTY, ENTERSEE BANK OF CHAMERCE & TRUST | COMPANY, TAUSTEE ET AL. NO .. 33700 R. D. -V3 INGGENE FARGABON ET AL. ................. MASTER'S REPORT IN RESPONSE TO THE ORDER OF REFERENCE ENTERED HERE IN ON JUNE 15, 1925 "H. B. 184, PAGE 156 BY WHICH FORMAL NOTICE OF THE TIME AND PLACE OF TAKING ADDITIONAL RROOF WAS DISPENSED WITH THE UNDERSIGNED REPURTS THAT CERTAIN PRUGF WAS TAKEN IN THE CITY OF MARKYILLE, TENNESSEE BY THE OFFICE THORS, OF ROGERS CALDWELL, JOHN F. CALDWELL, W. M. WHITE . J. D. ANDREWS, JOHN B. LEWIS, C. B. TUCKER .. W.T. GODGLOG AND H. L. WILLIAM . BOM, WATCH 电电 DULY FILED IN THIS CAUSE. FROM THIS AND OTHER PROOF PREVIOUSLY TMEN AND DHEFFLE AND THE PLEADINGS IN THE CAUSE, THE MASTLE FINDS AND SO REPORTS AS FOLLOWS 1. THE DIMERS OF THE LAND DESIGNATED AND DESCRIBED IN THE PETITION FILED MEMBER ON JUNE 8, 1926 AND IN THE DROER OF REFERENCE AS PARCEL A. CONTAINING ABOUT WIND STREET MED DESING PART OF THE PROPERTY KNOWN ASIST, CLOUB HILL, OR OLD FORT MEGLEY

NUMBER 36103

INOGENE FARGASON ET AL. .

NECOMBED OCT 18 1920:

BANK OF COMMERCE & TRUST OO, TRUSTEE ET AL

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JOHN T. PARGABON, JR

& TRUST CO, AS TRUSTEE, WITH FULL POWER OF SHEE, ETC.,

1/3 INTEREST

WANK OF COMMERCE & TRUST CO. AS

THUSTER FOR ANNIE 9, FARGAGON

1/3 INTEREST

INDOENE PARSABOR, A MINOR

SAID BANK OF COMMERCE & TRUST CO., IS TRUSTEE FOR ANNIE S. FARDASON, UNDER A TRUST AUREEMENT DATED JANUARY B. 1996 AND RECORDS IN BOOK 994 PAGE 54 OF THE RECORDS IN THE OFFICE OF THE RECORDS IN THE OFFICE OF THE REGISTER OF SHELBY COUNTY, TENNESSEE AND ALSO RECORDED IN BOOK 652 PAGE 385 OF THE DEED RECORDS IN THE OFFICE OF THE REGISTER OF DAVIDSON COUNTY TENNESSEE, BY WHICH TRUST ADREEMENT THE TITLE TO SAID DANK OF COMMERCE OF SAID BANK OF COMMERCE

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2. IT BE NOT PRACTICABLE NOR ADVISABLE TO PARTITION SAID LAND IN KIND. IT IS A MIGH MILL, THE APEX ELEVATION BEING 125 TO 150 FEET SLOPING IN ALL DIRECTIONS RECKY AND GULLY WASHED, AND NOT CAPABLE OF BEING PARTITIONED IN KIND TO ANY ADVANTAGE TO THE OWNERS; IT WOULD BE MANIFESTLY FOR THEIR REST IMMERS THAT THE PROPERTY BE BOLD INSTEAD OF PARTITIONED.

OEP, JOHN F, CALDWELL Q & A 34-65 & 66 W. M. WHITE Q & A 25 TO 27.

J. D. AND SEWS, Q & A 18 & 19-27 TO 30

C. B. TUCKER D & A 24 TO 28.

5. ACCORDING TO THE PROOF THERE ARE NO ENGINERANCES WHATEVER ON BAID PROPERTY EXCEPT THE LIEN OF TAXES FOR THE CURRENT YEAR OF 1929.

DEP, JOHN T, PARDADON, JR Q & A 44.

A THE PRICE OFFERS FOR SAID LAND BY, THE BOARD OF PARK COMMISSIONERS OF NASHVILLE, TENNESSEE, TO SITI- \$20,000,00 UPON TERMS OF ONE-HALF ON ON REFORE FEN YEARS FROM DATE, AND THE OTHER HALF UN OR REFORE FIFTEEN YEARS FROM DATE, EVIDENCED BY THE NOTES OR COUPON BONDS OF SAID BOARD OF PARK COMMISSIONERS REARING KNEEST AT THE RATE UP 42 PER CENTUM PER ANNUM PAYABLE REMI ANNUALLY AND SAID HOTES OR BONDS TO BE SECURED BY THE VENDORS LIEN ON SAID PROPERTY (S ROUND TO HE THE FULL, FAIR AND REASON ARE VALUE OF THE PROPERTY. THE PROOF SHOWS INAT EVEN IF THE REAL ESTATE BROKEN'S COMMISSIONS AND ALL COSTS, FEES AND EXPENSES SHOULD REQUIRE THE SUM TO THE RET ANDUM! OF ABOUT \$17,000,00 IT WOULD STILL BE A GOOD PRICE AND AN ADVANTAGEOUS SALE FOR THE OWNERS BECAUSE OF THE UNUSAL TSPOURAPHY OF THE LAND, IT BEING A HIGH, ROOKY HILL, SUOPING STEEPLY IN ALL DIRECTIONS, WITH HO BOIL FOR MEGETATION AND UNSUITABLE FOR RESIDENTIAL PURPOSE OR ENACKS COUPIES BY MEGROES, AND A FEW WHITE PROPER OF THE POORER CLASS AND THEREFORE, REMERALLY UNDERSTALL USES AND A FEW WHITE PROPER OF THE POORER CLASS AND THEREFORE, REMERALLY UNDERSTABLE, AND UNBSALABLE.

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#### **EXHIBIT B**

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J. D. ANDREWS G. E. A. S. TO S4.

JAG B., LEWIS G. A. S. TO L4

H. C. WILLIAMSON, G. E. A. 12 TO 23,

THE MASTER THEREFORE FINDS AND SO REPORTS THAT SAID OFFER OF THE

 W.U. COX, CLEEK ANDIASTER BY EQ. V. SILVESTOOM,

D.C. & M.

AUGUST 15, 1929

AND IT APPEARING TO THE COURT THAT BAID REPORT IS IN ALL THINGS CORRECT AND UNEXCEPTED TO THE COURT IS PLEASED TO, AND SOTH HEREBY CADER, AND DECREE THAT SAID REPORT IS AND THE SAME IS REPORT IN ALL THINGS COMPTRATED

AND IT FURTHER APPEARING TO THE COURT THAT ON THE 27TH DAY OF DOTOBLE 1926, COMPLAINANTS HEREIN TO WITH BANK OF COMERCE & TRUST COMPANY AS TRUSTED FOR ANNIE 3. FARGASON UNDER THE TERMS AND PROVISIONS OF A CERTAIN INSTRUMENT OF BRITING DATED THE BITH DAY OF JANUARY 1926, AND DULY RECORDED IN BOOK 994 PAGE 54 OF THE DEED RECORDS IN THE OFFICE OF THE REGISTER OF SHELDY COUNTY, TENNESSEE AND ALSO IN SOOK 652 PAGE 385 OF THE DEED RECORDS IN THE OFFICE OF THE REGISTER OF DAVIDSON COUNTY TENNESSEE AND JOHN T. FARGASON JU FILED THE IN ONIGINAL BILL IN THIS DAUGE WHERE IN SMOOCHE FARGASON MINOR, WAS NAMED AS A PARTY DEFENDANT: THAT SUBBEQUENTLY JOHN T. FARDABOK FATHER AND LEGAL GUARDIAN OF THE SAID DIGENE PARGASON WAS WIGE A PARTY DEFENDANT TO GAID ORIGINAL SILL AND FILED HIS ANSWER THERETO! THAT PROCESS FROM THIS COURT WAS DULY ISSUED AND RES-SUNAL SERVICE HAD UPON THE SAID DEFENDANT, IMPOSHE FARBASON AT THAT TIME UNDER THE AGE OF FOURTCEN YEARS; AND THAT THE BAID QUARDIAN, AND FATHER OF SALO MINOR DEFENDANT APPEARED AND ANSWERED FOR THE SALD WENDS DEPENDANT AND HAS REPRESENTED HER AND MADE DEFENSE FOR MER THROUGHOUT THIS ENTERE PROCEEDINGS FHAT THE COMPLAINMITS AND SAED MENOR DEFENDANT WERE ALL RESIDENTS AND CITIZENS OF SHELBY COUNTY, ENHESSEE AND WERE EQUAL OWNERS OF CER-THEN CANDS STRUCTED IN SIETBA COUNTA! ENFERSES LITTA MENLIONED PERSONNED IN THE CHICAMP. BILL AND CERTAIN OTHER LANDS STUATED IN THE CITY OF MASHVILLE DAVIDSON COUNTY TENNESSEE INCLUDING THE LANDS IF RE INABOVE DESCRIBED; THAT SAID ORIGINAL BILL WAS FILED FOR THE PUR-POSE OF MAKING A SALE OF ALL OF SAID LANDS INCLUDING THE LANDS REREINABOVE DESCRIPTO FOR THE PURPORE OF MAKING A DIVISION OF THE PROCECOS THEREFROM AMONG THE PARTIES THERE TO ENTRILED UNDER THE CAREAS AND DECREES OF THIS COURT;— AND THAT HERETOFORE A PORTION OF THE LANDS STUDIED IN BIELDY COUNTY, TENNESTEE HAVE TEEN BOLD AN THIS CAUSE AND BE PROCEEDS THEREOF GEVELED AMONG SAID CO-TENANTS, THAT ON THE BTH DAY OF JUNE 1928 COMPLAIN ANTS FILED HERE IN THEIR SUPPLEMENTAL PETS TION WHEREIN THEY AVERNED THAT THEY HAD RECEIVED SUBJECT TO THE APPROVAL OF THIS COURS AN OFFER FROM THE BOARD OF PARK COMMISSIONERS OF THE CITY OF NASHVILLE, TERNESHEE TO PURCHASE THE EARDS HERETHABOVE PART FOULABLY DESCRIB EU AT AND FOR THE BUN OF TWENTY THOUSAND (600,000) DOLLARS PAYABLE ONE HALF OH OR SEFORE TEN (10) YEARS AFTER OATE AND ONE HALF ON OR METORE FIFTERN (15) YEARS AFTER BATE TO BE REPRESENTED BY PRONISSORY HOTES OF SAID BOARD OF PARK COMMISSIONERS BEARING INTEREST AT THE RATE OF FOUR AND ONE FOURTH (42) PER CENTUM FER ANNIAN PAYABLE BEMI ANNUALLY TO BE SECURED BY VENDORS LIEN TO BE RETAINED UPON SAID LANDS AND PROVIDING THAT ALL TAXES, ASSESSED AGAINST THE SAID PROPERTY FOR THE YEAR 1928 SHOULD BE PRO RATEO BEFREEN THE PURCHASE THE SELLERS UPON THE COMMUNICATION OF SAID AGREEMENT, THAT SAID PETITION FURTICE ALLEGED THAT SAID OFFER WAD BEEN ACCEPTED BY THE COMPLANMANTS AND ALSO BY SAID GUARDIAN ON REHALF OF HIS SAID WARD, SUBJECT TO THE APPROVAL OF THIS COURTS THAT SALE PETITION PRAYED THAT SAID OFFER AND AGREEMENT MIGHT BE CONFIGUED, RATIFIED AND APPROVED BY THIS COUNTY THAT THE REAFTER THE DESEMBANT INDICKE FARGABOR A WINDS BEING AT THAT TIME OVER THE AGE OF FOURTEEN VEARS IN HER OWN PROPER PERSON MADE AMBRES to BARD FETTITION AND BAID FETTITION WAS ALSO ANSWERED BY THE SAID JOHN T. FARDASON, SA IN BEHALF OF HIMSELF AND IN BEHALF OF HIS BAID WARD, AFFIRMING THE ALLEGATIONS OF SAID PETETION AND THAT THE RAFTER THIS CHARGE WAS REPERRED TO THE CLERK AND MASTER OF THIS OURT FOR THE PUMPORE OF REARING PROOF AND ASCENTAINING AND REPORTING BACK TO THIS COURT WE THER OR NOT SAID OFFER AND ADMENDING ON WHALF OF MILD MINOR DEPENDANT SHOULD BE RATIFIED, CONFIRMED AND APPROVED BY WIND COURT WHERELIPON AFTER PROOF. DULY TAKEN THE MARKER MADE AND FILED THE REPORT HE RETNAMOVE BET OUT :-

IT IS BO OMERS AND DECREED BY THE COURT, IN AND THE COURT SELECTION OF THE COURT SELECTION

#### **EXHIBIT B**

THE CAUSE INCLUDING SATO MINOR DEFENDANT, THAT THE REAL ESTATE HEREIMABOVE PARTICULARLY DESCRIPTION OF THE SATO BOARD OF PARK COMMISSIONERS OF THE CITY OF NAMED SECRETARY SHOULD BE SOLD TO THE SATO BOARD OF PARK COMMISSIONERS OF THE CITY OF NAMED SECRETARY SATO FOR THE SUM OF TVENTY THOUSAND (\$20000,00) DOLLARS TO BE EVICENCED BY THE PROMISSION HOTES OR BOARD OF SATO ROADD OF PARK COMMISSION ERS PAYABLE AND BEARTHD INTEREST AS HEREINABOVE STATED AND UPON ALL THE TERMS STATED IN SATO WRITTEN OFFER A COPY OF WHICH WAS MADE AN EXHIBIT YO THE SETTION OF COMPLAPHABITS SUBMITTENS SAME.

AT FO BO ORDERED, ADJUDGED AND RECREED BY THE CHART

THEREFORE THE COURT IS PLEASED TO AND DOTH FURTHER DRIER
ADJUDGE AND DECREE AS FOLLOWS, TO WIT:-

THAT SAID OFFER SUBMITTED BY SAID BOARD OF PARK COMMISSIONERS OF THE CETY OF HASHVILLE TERRESSEE AND ACCEPTANCE THEREOF BY THE COMPLAINANTS AND THE BAID JOHN I FARGASON, OR AS GUARDIAN OF THE WINDS DEFENDANT IMOGENE FARGASON FOR AND ON HER BEHALF, BE AND THE SAME IS HEREBY HATIFIED, APPROVED AND CONFIRMED, AND THAT FOR THE PLAPOR OF THELY ENCOUTING AND CONSUMNATING GAID AGREEMENT, W. M. CON CLERK AND MARTER OF THIS COURT OF AND HE IS HEREBY APPOINTED AS SPECIAL COMMISSIONER, AND THAT FOR BAID PURPORES AND THE PLANDERS HEREINAFER STATED, ALL HIGHT, TITLE AND INTEREST OF EACH AND ALL OF THE PARTIES TO THIS CAUSE TO VIT: THE COMPLAINANTS, BARK OF COMPRE & TRUST COMPANY TRUSTEE UNDER THAT CERTAIN CELO OF TRUST EXECUTED BY ANKIE S. FARGASON AND-NOW OF RECORD IN BOOK 994 PAGE 54 OF THE DEED RECORDS IN THE OFFICE OF THE REGISTER OF SHELBY COUNTY TENESSEE AND IN BOOK 682 PAGE 385 OF THE DEED RECORDS IN THE OFFICE OF THE REGISTER OF DAVIGSON COUNTY TENNESSEE, AND JOHN 1, FARGASON, JR AND THE DEFENDANTS IMPORNE FARGASON, A MUNCER, AND JUHN T. FARGASON, SR AN AND TO THE LANDS AND REAL COTATE STRUMED IN THE CETY OF MASHVILLE DAVIDSON COUNTY TEMPESTEE AND RESERVED IN SAID WASTER B REPORT BET OUT AND FULLY DESCRIBED BE AND THE SAME 19 HEREBY DIVESTED OUT OF EACH AND ALL OF THEN AND VESTED IN THE SAID WIN COX CLERK AND WASTER OF THIS COURT AS BUCH SPECIAL COMMISSIONER, WHO IS HEREBY AUTHORIZED AND DIRECTE O TO EXECUTE AND DELIVE! TO BAID BOARD OF PARK COMMISSIONERS OF THE CITY OF MASHVILLE, TERMESSEE A PROPER DEED PROPERLY ADMINITEDOED FOR REGISTRATION, CUNVEYING TO CHARLES N. NGCASE CHAIRNAN OF SAID BOARD OF PARK COUMISSIONERS, OF THE CITY OF HASKYILLE TENNE ISEE AS TRUSTEE AND HIS SUCCESSORS IN OFFICE AS PROVIDED BY LAW AND PARTICULARLY CHAPTER 426 OF THE PRIVATE ACTS OF THE GENERAL ASSEMBLY OF THE STATE OF TENNESSEE FOUR THE YEAR 1927 THE SAID LANCO AND REAL ESTATE UPON THE TERMS AND CONDITIONS AS SHOWN AND THE FURTH HEREIN AND THE TAIL OFFER AND AGRECIENT IN MITTING MADE EXHIBIT "B" TO THE PETITSON OF THE COMPLAINANTS BUBLETTENS SAID OFFER AND AGREEMENT FILED HEARIN ON THE STAIDAY OF JUNE 1928 UPON COMPLIANCE BY THE SAID BOARD OF PARK COMMISSIONERS WITH THE SAID TERMS AND CONDITIONS, AND ALSO UPON CUMPLIANCE BY THE SAID BOARD OF PARK COMMISSIONERS WITH THE FOLLOWING

THE SAID BOARD OF PARK COMMISSIONERS SHALL ON OR BEFORE DELIVERY. OF SAID DEED TO THEM FURNISH BAID SPECIAL COMMISSIONER WITH 4 COPY OF RESOLUTION DULY ABDRING BY SAID BOARD OF PARK COMMISSIONERS IN MEETING LAWFULLY ASSEMBLED AUTHORIZING THE MARKHO OF SAID OFFER AND ADRECLENT BY THE SAID CHAIRMAN AND SECRETARY THEREOF OR SATIFFING AND APPROVING THE SAIC AND AUTHORIZING EXECUTION AND BELIVERY OF THE DEFERRED PURCHASE MONEY NOTES PROVICED THERESY.

GAID BOARD OF PARK COMMISSIONERS SHALL CAUSE TO BE CELLVERED TO SAID SPECIAL COMMISSIONER A CERTIFICATE OVER THE SIGNATURE OF THE SECRETARY.

DE SAID BOARD OF PARK COMMISSIONERS AND UNDER THE SEAL THEREOF SHOWING THE ENTIRE INOCOTED NEED OF SAID BOARD OF PARK COMMISSIONERS AND ALSO THE TOTAL ASSESSED VALUE OF ALL REAL AND PERSONAL PROPERTY SITUATED IN THE CITY OF MASHVILLE, TENNESSEE SUBJECT TO AND ASSESSED FOR TAXATION AS OF JAMMARY TO 1938.

THAT SAID BOARD OF PARK COMMISSIONERS SHALL CAUSE
TO BE DELIVERED TO SAID SPECIAL COMMISSIONER ON OR REFORE THE DELIVERY OF SAID DEED.

一个一个理论的人的程序的程序。 [ 1] THE NAMES OF THE INDIVIOUS SEMBERS CONSTITUTING THE BOARD OF PARK COMMISSIONERS AT THE TIME OF THE ADOPTION OF THE SESOLUTION HEREINDEFORE REFERED TO AND THE EXPLICATION THEN OF THE IR TERMS OF OFFICE AND THE NAMES OF THE CHAIRMAN AND CORTANY THEREOF. THAT SAID RESOLUTION WAS OLLY ADDPTED BY BAID BOARD OF PARK COMMISSIONERS AT A MEETING THE REUF LAWFULLY HELD AND THAT AT MUCH WESTING THERE WAS PRECENT AND WOTING AT ALL TIMES A MAJORITY OF ALL DAID MENNEAS OF SAID BOARD OF PARK COMMISSIONERS (2) THAT TOTAL INCESTEDIESS OF SAID SOAND OF PARK COUNTS! ONERS ONES NOT EXCEED THE HALF UP ONE FEH CENT OF THE AGRESTED VALUE OF ALL PROPERTY REAL AND PERSONAL, GUBLECT TO AND ASSESSED FOR TAKES BY THE CITY OF MARNVILLE, FOR THE YEAR 点路。 (3) THAT THERE IS NO LITICATION PENDING OR THREATENED AGAINST ANY OFFICER OR MEMBER OF SAND BOARD OF MARK COMMISSIONERS IN HIS OFFICIAL DAMAGITY OR ADAINST BAND SOARD WERETH THE VALIDITY OR LEGALITY OF ANY ACTION OF THE SAID BOMB IN THE PREMIES IS. OR MAY IN ANY WEBE BE OPPOSED OR CHALLENGED OR CONTESTING THE MIGHT, TO OFFICE OF ANY OF SAID NEMBERS OR OFFICERS. (4) THAT THERE IS NO GROUNANCE PASSED BY THE CITY COUNCIL OF THE CETY OF HASHVILLE TENNESSEE OR ACT OR RESOLUTION ADOPTED BY SAID BOARD OF PARK COMMISSIONERS AND IN FORCE AT THE TIME OF BELIVERY OF BAID DEED IN ANY WISE CONFLICTING WITH OR RESCINDING. THE REBOLUTION OF RESULUTIONS AUTHOR JZING THE PURCHASE OF SLID LANDS AND/OR THE ESBUANCE OF MAID NOTES OR BONDS IN PAYMENT TIEREFOR OR IN ANY MINE CONFLICTING WITH

ALL OF THE CERSIFICATES HEREINBEFORE REQUIRED WILL BE SIGNED BY THE SECRETARY OF SAID SOARD OF PARK COMMISSIONERS AND WILL HAVE THESE TO AFFIRED THE OFFICIAL SEAL OF SAID BOARD.

OF RESCRIPTING, WOOTFYING OR ANENDING THE OFFER AND AGREEMENT HEREINBEFORE MENTIONED.

SAID SPECIAL COMMESSIONER IS HEREBY AUTHORIZED AND DIRECTED TO DO ANY AND ALL OTHER ACTS OR THINGS HEREBURY OR PROPER TO BE DONE OR PERFORMED IN ORDER TO FULLY AND EFFECTIVELY CONSUMNATE AND EXECUTE THE AFOREBAID AGREEVENT AND OFFER AND WITH ALL CONVENIENT SPEED WILL REPORT HIS ACTS AND CONDUCT IN THE PREMIERS TO THE NEXT TERM OF THIS COUNT; AND UNTIL THE COMING IN OF HIS SAID REPORT ALL OTHER MATTERS AND THINUS AS HEREIN RESERVED.

ALL OF WHICH IS CROCKED, ADJUDGED AND DECREED BY THE

CUUNT,

O.K. THOS . W. VENTON, BOL FOR DEFTS.

0.K

JOHN W. LOCK, JOL, FOR CONFLAINANTS

IN THE CHANCERY COURT OF BHELKY COUNTY TENS

ATATE OF TENNESSEE

1, W.M. COX. CLERK AND MASTER OF THE CHANCERY COURT OF SHELBY COURTY STATE AFORESAID ON MERBY CERTIFY THAT THE FOREGOING 15 PAGES CONTAIN A FULL, YHUE AND PERFECT CUPY OF DECREE CONFIRMING REPORT OF MASTER, AND APPOINTING SHECIAL COMMISSIONER. TO MAKE DEED. ETC. ENTERED III. A DERIAN CAUSE HEREIN WHERE IN BANK OF COMMISSIONER. TO MAKE DEED. ETC. ENTERED III. A DERIAN CAUSE HEREIN WHERE IN BANK OF COMMISSIONER. FARGASON ET AL. ARE DEFENDANTS AS THE SAME APPEARS OF RECORD IN MY OFFICE IN MINUTE SOON 184 PAGE 303

IN WITNESS WHEREOF I HAVE HEREINTO SET MY HAND AND AFFIXED.

THE BEAL OF SAID COURT AT MY AFOREBAID OFFICE IN THE CITY OF MEMPHIS

THIS 19T H DAY OF SEPTEMBER 1924

{ E M. ) W. M. COX

CLERT AND MASTER

SARAH T. SHITHORE

.

REOTO OCT 11, 1928 AT 3105 P. M.

#### EXHIBIT B

NUMBER 36337 RECORDED OCT 18 1928 ZENIA LOVELL HARRELL TO FELE ME J. C. AND LAUIS HOMER 1. ZENTA LOVELL HARRELL FORKER WIFE OF IED LOVELL DECEMBED DO HEREBY RELEASE THE ENTINE INCESTEDIESS SECURED BY FOUR NOTES OF \$625,00 EACH OLE IN ONE, THE THREE AND FOUR YEARS FROM DATE OF AND 1, 1922, AS OF TECHES IN BOOK 600 PAGE 150 B O O C TENNESSEE ON THE FOLLOWING PROPERTY LOT NO 15 AND THE BOUTHERLY TWENTY PAVE FEET OF LOT 12 OF AUGUST PLACE AS RECORDED IN PLAN BOOK 332 PAGE 38 R O D C TEMMESSEE WITHESS MY HAND THIS THE 19 TH OF SEPTEMBER 1928 ZERIA LOWELL HAPPELL STATE OF TERMESSEE HECKMAN COUNTY PERBONALLY APPEARED DEFONE ME E H CONVELLY A NOTARY PUBLIC IN AND FOR BATO COUNTY AND STATE THE WITHIN NAMED ZENIA LOVELL MARRELL THE BARGAINDR WITH WHOLE ТР ЗВИЙТЕНІ МЕТТИ ЗТ ОЎ ОЎ ОЎ ЗНЕ ТАНТ 9303 ЗНЕМНЯА В МО ОЗТИТАЦОВА УЗІЛИВИТЕНІ FOR THE PURPOSES THEREIN CONTAINED AND JENIA LOWEL HARRELL WIFE OF THE BAID DED LOWELL DECEASED HIMING AFFEARED REFORE ME PREVATELY AND APART FROM MER BAID HUSBAND THE BAID ZENIA LOWELL HARRELL ACKNOWLEDGED THE EXECUTION OF THE SAID INSTRUMENT TO HAVE BEEN DONE BY HER FREELY VOLUNTARILY AND UNDERSTANDINGLY WITHOUT COMPULSION OR CONSTRAINT FROM HER SAID HESBAND AND FOR THE PERPOSES THEREIN CONTAINED WITHERS MY HAND AND OFFICIAL SEAL AT LYLES TENNESSEE THE S 19TH DAY OF SEPTEMBER 1528 (SEAL) E. H. CONNELLY HOTARY PUBLIC REC'D DOT 16 1928 AT 8:05 A. W. HE CORDED OCT 19 1928 NUMBER 55478 JOHN A. BEALAFELT ET UX TO DEED GEORGE M. CLARKE, ET UX FOR AND IN CONSIDERATION OF THE BUN OF THE AND GO/100 (\$1,00) DOLLAR PAID IN CASH THE RECEIPT OF WHICH IS HEREBY ACKNOWLEDGED, AND FOR THE PURTHER CONSIDERATION OF GEORGE W. CLARKE AND WIFE WANTE THE CLARKE, EXECUTING AND TELL WERING THE IR, 78 JOINT AND BEVERAL LIEN PROMISSORY NOTES: OF EVEN DATE HEREWITH PAYABLE TO THE DREER OF JOHN A. MEALAFELT FIRST ONE OF SAID HOTES MEING FOR THE SLAAF #27.67 AND EACH BIT HASIT EESS EENE DE THUDWA AN AM OF ONE SE PROPERTY VISVETOURS SE THE DESCRIPTION STORED SECOND RECEDING NOTE, EXCEPT THE LAST ONE WHICH IS FOR THE SUN OF \$34,17; FIRST ONE OF. BAID NOTES FALLING DUE NOVEMBER 10 1928 AND THE OTHERS WONTHEY RESPECTIVELY THERE WIER UNTIL ALL NATURE AND NONE OF SAID NO ES BEARING INTEREST, EXCEPT AFTER MATURITY AS THE INTEREST HAS BEEN GOUPLED AND AGGED INTO THE FACE OF EACH HOTE; SAID HOTES AGGREGATING #1574,00 IN PREKCIPAL. A LIEN IS WEREY EXPRESSLY RETAINED ON THE PROPERTY HEREIN CONTRICT TO BECURE THE PAYMENT OF ALL OF SAID NOTES AND INTEREST THEREON. . AND FOR OTHER GOOD AND VALUABLE CONDIDERATIONS HEREINAFER SET FORTH ME JOHN A BEALAFELT AND WIFE ADNES IN BEALAFELT HAVE BARGAINED AND SOLD AND BY THE SE PRESENTS OF HEREBY TRANSPER AND CONSEY UNTO THE SALE CORE M. CLARKE AND WIFE MANIE SEE CLARKET THEFR HERRS AND ASSIGNS CERTAIN LOTS OF PARCELS OF LAND IN CAUSCION COUNTY TENNESSEE, DESCRIBED AS FOLLOWS: -. DE 140 LOTS HOS 136 AND 137 130 AND 139 ON THE PLAN OF U. B. S MAYNIE'S ORIENTAL PLANT OF RECORD IN BOOK 161 PAGES 26 AND 27 OF THE REGISTERS OFFICE FOR DAVIDSON COUNTY TENNESSEE

#### **EXHIBIT C**

#### ORDINANCE NO. BL2005-604

An ordinance to amend Title 17 of the Metropolitan Code of Laws, the Zoning Ordinance of The Metropolitan Government of Nashville and Davidson County, by applying the Historic Landmark Overlay District to Fort Negley properties focated at Vine Street (unnumbered), 609 and 640 Bass Street, 800 Fort Negley Boulevard, 534 Chestnut Street, and 1108 Fall Street, (63.90 acres), all of which is described herein (Proposal No. 2005Z-027U-11).

NOW, THEREFORE, BE IT ENACTED BY THE COUNCIL OF THE METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY:

Section 1. That Title 17 of the Code of Laws of The Metropolitan Government of Nashville and Davidson County, is hereby amended by changing the Official Zoning Map for Metropolitan Nashville and Davidson County, which is made a part of Title 17 by reference, as follows:

By applying the Historic Landmark Overlay District to Fort Negley properties located at Vine Street (unnumbered), 609 and 640 Bass Street, 800 Fort Negley Boulevard, 534 Chestnut Street, and 1108 Fall Street, (63.90 acres), being Property Parcel Nos. 239, 447, 446, 434, 398 as designated on Map 105-02 and Property Parcel No. 558 as designed on Map 93-14 of the Official Property Identification Maps of The Metropolitan Government of Nashville and Davidson County, all of which is described by lines, words and figures on the attached sketch, which is attached to and made a part of this ordinance as though copied berein.

Section 2. Be it further enacted, that the Metropolitan Clerk is hereby authorized and directed, upon the enactment and approval of this ordinance, to cause the change to be made on Shoet No. 105 and 93 said Official Zoning Map for Metropolitan Nashville and Davidson County, as set out in Section 1 of this ordinance, and to make notation thereon of reference to the date of passage and approval of this amendatory ordinance.

Section 3, Be it further enacted, that this ordinance take effect immediately after its passage and such change be published in a newspaper of general circulation, the welfare of The Metropolitan Government of Nashville and Davidson County requiring it.

Spansared by: Rosnie Green

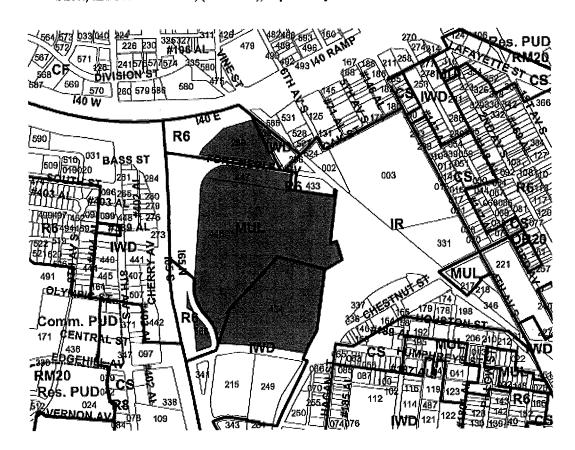
#### View Sketch

LEC	SISLATIVE HISTORY
Introduced:	April 5, 2005
Passed First Reading:	April 5, 2005
Referred to:	Planning Commission - Approved 10-0 (March 10, 2005) Planning & Zoning Committee
Passed Second Reading:	May 3, 2005
Passed Third Reading:	May 17, 2005 - Roll Call Vote
Approved:	May 19, 2005
Ву:	Bin Pune
Effective:	May 21, 2005

#### **EXHIBIT C**

2005Z-027U-11 Map 105-02, Parcels 239, 447, 446, 434 398 Map 93-14, Parcel 558 Subarea 11 (1999) District 17 (Greer)

A request to apply the Historic Landmark Overlay District to Fort Negley, properties located at Vine Street (unnumbered), 609 and 640 Bass Street, 800 Fort Negley Boulevard, 534 Chestnut Street, and 1108 Fall Street, (63.9 acres), requested by the Metro Historical Commission.



# NASHVILLE CIVIL WAR CENTER AT FORT NEGLEY

2007 Supplement to the 1996 Fort Negley Master Plan

# NASHVILLE CIVIL WAR CENTER AT FORT NEGLEY

2007 Supplement to the 1996 Fort Negley Master Plan

#### INTRODUCTION

This document is intended to serve as a supplement to the 1996 Fort Negley Manter Plan. These documents, along with the Fort Negley Visitors Center Interpretive Plan should be used together to help guide future preservation, development and programming efforts by Metro Nashville and partner agencies at Fort Negley.

This supplement addresses potential redevelopment of the Greer Stadium site and its incorporation, along with the existing Fort Negley Historical Park, into the Nashville Civil War Center at Fort Negley. The 16.4-acre stadium site is leased to the Nashville Sounds baseball team by the Metropositan Government. The site is owned by Metro Parks.

#### I. PLANNING EFFORTS TO DATE

Contemporary planning efforts at Fort Negley began in the mid-1990s with the establishment by Mayor Phil Bredesen of a committee to advise on the future of the site. Made up of historians, preservationists, educators and other experts, and led by the Metro Historical Commission, the committee produced the Report to Mayor Phil Bredesen from the Fort Negley Advisory Committee, which contains multiple general recommendations regarding the protection, development and management of the site. These recommendations were greatly expanded and refined in the comprehensive Fort Negley Master Plan of 1996, a joint effort by the Metro Historical Commission and Metro Parks.

The 1996 master plan stands as a sound document and should be retained to help guide management at Fort Negley, except where superseded by recommendations herein.

Under Mayor Bill Purcell, Metro Parks completed the Metropolitan Parks & Greenways Marter Plan in 2002. The plan incorporates recommendations for countywide improvements to Nashville's park system over a 20-year period. Based on the 1996 Fort Negley Master Plan and more recent public input, the countywide plan recommended funding for two phases of development at Fort Negley. Phase One was the development of walking trails, interpretive signage and other improvements that would allow the fort to be opened to the public for the first time in sixty years. This phase was completed in December of 2004 to much fanfare. Phase Two was development of the Fort Negley

Visitors Center, which opened to the public in December 2007. This \$2 million investment is the largest nationally in a Civil War site by a local government.

Immediately preceding design of the center, a number of factors rendered it important to reexamine and expand upon the 1996 master plan. Most notably, the anticipated departure from the site of the Nashville Sounds baseball team and demolition of the obsolete Green Stadium, presented additional options for location of the center and new land area for potential Fort Negley-related redevelopment.

These additional planning efforts resulted in the following:

- An alternate location for the center
- The Fart Negley Visitors Center Interpretive Plan (under separate cover)
- Recommendations for redevelopment of the Sounds site (the Nashville Civil War Center at Fort Negley), found in this supplement

#### II. PLANNING PROCESS & PUBLIC PARTICIPATION

Metro Parks selected a team consisting of architects, landscape architects, historians, mascom planning consultants, archeologists, and others to develop this supplement and the interpretive plan, and to design the visitors center. Team members included:

Carol Ashworth, Ashworth Environmental Design
Renee Bartnik, Buchast Horn Architects & Engineers
David Carrey, Travellers' Rest and public historian
Walter Durham, Tennessee State Historian
Venuss Gervin, Moody-Nolan Architects
Norman Hill, 13<sup>th</sup> U.S. Colored Troops representative
Bob Hunt, Past President, Buttle of Nashville Preservation Society

Ross Massey, Hastle of Nashville Preservation Society

Tim Netsch, Metro Parks

Dan Promeroy, Tennessee State Museum

Fred Prouty, Tennessee Wars Commission, Tennessee Historical Commission

Ann Roberts, Metropolitan Historical Commission

Bea Thompson, Moody-Nulan Architects

Ann Toplovich, Tennessee Historical Society

Van West, Tennessee Civil Wur National Heritage Area, Center for Historic Preservation, Middle Tennessee State University

Fred Zahn, Metropolitan Historical Commission

In addition, a public meeting was held on October 24, 2005, where the general public offered comments and input on the project.

These planning effects resulted in the recommendations contained in this document.

#### RECOMMENDATIONS

#### I. SITE DEVELOPMENT

#### EXISTING CONDITIONS

Fort Negley Historical Park is owned and operated by the Metropolitan Board of Parks & Recreation. The site currently consists of two parcets, totaling 54.2 acres. See Figure 1.

The northesty 37.8-acre parcel contains the fort itself, WPA-era stonework, parking along the entrance road, pedestrian facilities including boardwalks, and interpretive signage. Approximately 3.5-acres on the northern part of this parcel are leased to the Adventure Science Center and contain a portion of their compus.

The southerly 16.4-acre parcel is leased to the Nashville Sounds and contains Greer Studium and surrounding surface parking lots. Immediately adjacent to the WPA entrance monuments on this parcel is the Fort Negley Visitors Center.

At this time, the Sounds' future on the site is unknown. A plan to relocate downtown felt through in 2007. Various proposals and ideas regarding a new venue for the team continue to appear in the media. None include rebuilding Greer Statium, which has reached the end of its useful lifespan and is beyond repair, on site. The Sounds' current lease with Metro expires at the end of 2008, with a renewal option. One way or another, it is anticipated that the Sounds will vacate the site within the foreseeable future, leaving it available for redevelopment as the Nashville Civil War Center at Fort Negley.

#### THE NASHVILLE CIVIL WAR CENTER CAMPUS

Upon the Sounds' departure, management of the Greer Stadium site will revert to Motro Parks. Any reuse of the site should be compatible with the overall mission and goals of the Metropolitan Board of Parks & Recreation, the preservation of Fort Negley, and public use of, and access to, the site.

In addition, the entire Fort Negley site, including Greer Stadium, is a locally designated Historic Landmark District, requiring review and approval of all improvements by the Metropolitan Historic Zaning Commission.

All of the recommendations in this document are made with the intent that the site function both as an historic site and as a community park. All outdoor spaces should be multipurpose and park-like in character, encouraging recreational use of all improvements by residents of the surrounding neighborhoods and by the general public.

Fort Negley possesses a breadth of potential us a hab for heritage tourism that is unique in the United States. The historical significance of the fort itself, its location in Nashville's urban case, and the absence nationally of an existing large-scale museum that focuses on the Western Theater of the Civil War, create an exceptional opportunity to create a facility of national significance and a major new destination for education, heritage tourism and associated economic development.

The following features are proposed to comprise the campus of the Nashville Civil War Center at Fost Negley. See Figure 2.

#### Fort Ruins

It is proposed that preservation of the fort proceed per recommendations found in the 1996 Fort Negley Masser Plan.

#### **Visitors** Center

The 4,600 SF visitors center, opened in 2007, provides an introduction to the fort and addresses the broad interpretive themes of the Civit War in Nashville. Programming is limited only by the efficient size of the facility. Interpretive features include interactive trach-screen displays, historic photos, computer databases and film. A staff of historians provides additional programming and guided interpretive opportunities. The facility provides public restrooms.

#### Maseum

The Fort Negley Interpretive Plan outlines the programming objectives of the museum.

The building should be located to the immediate mortheast of the visitors center. Upon development of the museum, the visitors center should be adapted for use as staff and meeting space, and additional public restrooms.

The museum is proposed to be between 60,000 and 80,000 square feet, two stories, with theatre and exhibit spaces. Visitor and staff spaces should accommodate 200,000 guests annually. The museum should also include a small archeological lab to facilitate archeological investigation of Fost Negley and also possibly other related regions. bistoric sites.

An outdoor plaza space at the Museum should be strategically located, perhaps between the visitors center and the museum, to complement the fort displays and provide a gathering point for tours.

#### Access & Parking

Upon development of the museum campus, all public access should be from Chestaut Street. The existing WPA entry drive on Fort Negley Boulevard would be used for

maintenance access to the fort and overflow parking. Access from Chestnut Street should accommodate tour buses, actool buses, private vehicles, pedestrians and bicycles. The existing parking lot in front of the visitors center should be expanded. A separate parking lot, northeast of the museum (currently the Sounds' gravel lot) should be accessed from a secondary extrance at the eastern boundary of the site.

#### Multipurpose Special Events Grounds

A central feature of the campus should be the special events grounds. Priority use of this approximately 7-acre level field would be for museum-related events and performances, including reenactments, marching, performances, and festivals. A northern portion of the field could also be used for permitted encampments. Terraced seating between the grounds and museum would take advantage of site topography and accommodate undiences. Provisions should also be made to allow for a more intimate setting for smaller-scale performances. These grounds should also be available for non-Negley-related permitted events, non-league sports and general park use.

#### Walking Paths

New paved walking paths should be incorporated into the campus. Paths should be multipurpose – to provide logical circulation routes for fact visitors, to provide a pedestrian connection to the City Cornetery, and to provide multiple options for fitness and exercise. Due to topography and archeological constraints, new paths northeast of the fort itself may be primitive earthen traits.

#### Cemetery & Railroad Connections

Fort Negley has a strong historical connection to the railroad northeast of the site and the City Cornetery, immediately on the other side of the tracks. The Fort Negley compus will be substantially enriched by a restored physical and programmatic connection to these neighboring sites. As well, the City Cometery will benefit from increased visitation and association with the fort.

It is recommended that the several small privately owned parcels on both sides of the railroad tracks that separate the Fort Negley tract from the City Cemetery tract, totaling 3.63 acres, be acquired by the Metropolitan Government for incorporation into the campus. See Figure 1.

This acquisition will permit pedestrian connections between the sites, which should include a pedestrian bridge over the railroad tracks. Existing historic buildings extent on the acquired parcels should be evaluated for their significance and reused for park uses as appropriate.

#### II. BUSINESS PLAN

#### MISSION STATEMENT OF THE NASHVILLE CIVIL WAR CENTER AT FORT NEGLEY

"To explore Nashville's experience during the Civil War and its aftermath"

This statement was crafted to focus on local historic resources, most notably the fort itself, to tell the broader story of the Civil War and to help guide future direction of the site's thematic and programmatic content.

#### HERITAGE TOURISM

Heritage tourism means traveling to experience the places and notivities that zuthentically represent the stories and people of the past and present. It includes historic, cultural and natural resources. The story of the American Civil War embodies all of this and more. As the premier interpreter of this story and as the preeminent location for tourists to experience this story, The Nashville Civil War Center at Fort Negley would represent a major international attraction for heritage tourism.

In addition to creating new jobs, new business and higher property values, well-managed tourism improves the quality of life and builds community pride. Tourism is generally a clean industry that diversifies local economies and preserves a community's unique character.

The results of the most recent survey conducted by the Travel Industry Association of America (TIA) and commissioned by "Smithsonian" magazine emphasize the importance of culture and history as a valuable product for the tourism industry.

Remarkably, most (81%) of the 146.4 million U. S. adults who took a trip of >50 miles, one-way, away from home can be classified as historic/cultural travelers. This represents 118.1 million historic/cultural travelers, more than half (56%) of the U. S. adult population.

Most (69%) of these travelers agree that trips where they can learn something new are more memorable to them. Over a third (39%) say trips which include cultural, arts, historic, or heritage activities or events are more enjoyable to them and they prefer to visit destinations that have some historical significance (38%).

In addition, travelers who take <u>one or two historic/cultural trips per year</u> agree with the following attitude statements:

- Trips where they can learn something new are more mensurable to them (77%)
- Trips that include cultural, arts, historic or heritage activities or events are more enjoyable (55%)

- It is important that the trip(s) taken for vacation or leisure provide cultural experiences (41%)
- A leisure or vacation trip is not complete without visiting a museum, historic site or landmark (36%)

The largest share (44%) of historic trips are taken by Baby Boomers (41-60 years), accounting for 31.4 million trips. Nearly all historic/cultural travelers (93%) report they participated in at least one cultural activity during any past-year trips, and most (72%) indicated they included at least one of five historic or heritage activities while traveling. The most popular historic activity is visiting a designated historic site or museum (50%).

Documentation indicates that one-third of all families visit a historic site. Historic/ cultural travelers are younger, wealthier, more educated and more technologically savvy than average Americans. In addition, historic site travelers spend more money and stay 50% longer. Although heritage sites appeal to visitors from all socioeconomic sections, typical heritage tourism travelers are college educated, have surplus cash for travel, and have no young children at home, making it possible for them to travel during the week and school year when hotel/motel occupancy is usually lower.

Implemented properly, heritage tourism programs are educational for both residents and visitors, and conserve and enhance the natural, cultural, and historical heritage of a region while prometing the economic and civic vitality of a community or region. Successful heritage tourism efforts include the following characteristics: authenticity, preservation/protection, making the site/history come alive, fit with community, and collaboration. The Nashville Civil War Center at Fort Negley has the potential to achieve all of these objectives.

#### POTENTIAL VISITATION PROJECTS

The information below includes separate visitation projections for the Fort Negley Visitors Center (whose first season began in January 2008) and the proposed Nashville Civil War Center.

#### Fort Negley Visitors Center

It is most reasonable to anticipate that a first-class experience at a Civil War site like the Fort Negley Visiters Center can easily draw 75,000 guests annually based on visitation to other assjor museums, sites and attractions in the immediate area.

The experience will attract visitors from a variety of potential audience groups, including local residents, tourists, school groups, persons with special interests, conventions, community groups, and group tours. The potential monthly and daily visitation reveals the need to handle up to 400 visitors per day during peak season.

#### VISITATION BREAKDOWN FOR 75,000 ANNUAL VISITORS Based on a six day operating week

Month	Percent	Monthly <u>Yiszalioa</u>	Dalip <u>Visitation</u>
Junuit	2%	1.500	58
Pobreasy	2%	1,5100	65
March	5%	3,750	[44
Agril	94	6,750	260
May	10%	7,500	288
June	11%	8,230	317
July	14%	10,500	403
Argust	129	9,000	Мб
September	12%	9.000	34ú
Oslober	12%	9,000	346
November	6%	4,500	173
December	17%	9,750	144

# ANNUAL ATTENDANCE OF OTHER NASHVILLE MUSEUMS & HISTORIC SITES From the Official Misseum Directory, 35th Edition, 2003

Belle Meade Planiation	135,000
Checkwood	131,115
Country Music Hall of Pame & Museum	293,975
Adventure Science Center	300,000
Frist Center for the Visual Arts	298,218
Frist Center for the Visual Arts	298,218
The Parthenes	138,500
Tenacsace State Masseum	122,645

# ANNUAL ATTENDANCE AT OTHER TENNESSEE CIVIL WAR SITES From the Official Museum Directory, 35° Edition, 2005

Caraten Plantation, Franklin	25,000
The Carter House, Franklin	42,000
Stones River National Buttlefield	192,355
Shilnh National Military Park & Cemetery	115,000

#### The Nashville Civil War Center at Fort Negley

It is most reasonable to anticipate that a first-class national tourism and interpretive experience built in Nashville and based on the American Civil War as described in this document can draw 200,000 guests annually. Such an institution will attract visitors from a variety of potential audience groups, including local residents, national and international tourists, school groups, visitors with special interests, conventions, community groups, and group tours.

• 5	gaçu un a ass us	y operating week	
		Monthly	Daily
Morth	Percent	Yistorion	Visitation
January	2%	4,000	166
Jebnare	2%	4,000	165
March	5%	10,000	415
April	9%	18,000	750
May	10%	20,000	834
June	11%	22,000	916
Lily	14%	28,000	(,)00
Augusi	12%	24,000	000,1
September	12%	24,000	1,000
October	12%	24,050	6,000
November	6%	12,000	500
Desember	5%	10,000	415

#### EDUCATIONAL & PUBLIC PROGRAMMING

Educational and public programs should be developed for the Civil War Center at Fort Negley that will serve a wide audience. School programs can include guided visits, self-guided tours, teacher workshops and curriculum materials. Non-school tours and visits can be prepared for community groups, families, professional tours and avembers. The center should develop educational opportunities and public programs that serve a diverse audience and provide a positive visitor experience. These opportunities should include:

#### School Programs

Educational programming has evolved to offer in array of possibilities. Guided tours are a basic staple for school groups, but specific programs geared toward subjects and topics inherent in the museum exhibits and synonymous with state curriculum guidelines are now available in many historical institutions. Every state has guidelines detailing what students should be taught in each grade.

The center can be an educational institution where learning will take place through exhibits, interactives and other concept-based experiences. For most museums and historic sites, curricula context can be found in their exhibits and programs. The task becomes developing appropriate activities, then conveying this information to teachers. Marketing the connection is essential.

#### Strategics

- Identify schools and grades most likely to visit the center us a tour group
- Meet with curriculum specialists to develop goals and objectives
- Develop pre-visit and post-visit materials
- Develop an effective tour for school groups taking into consideration available
- time on-site and maximum number of students per tour
- Include a hands-on element to the on-site tour program
- Provide additional out-reach and workshop opportunities for teachers

#### Denefits

- On-site tours will be managed in an efficient manner providing a positive visitor experience for school groups
- Teachers arrive with an understanding of the institution's expectations
- Follow-up is material available for use in the classroom

#### Types of Propositis

#### Guided School Visits

- Provide children with an enjoyable fearning experiesco
- Familiarize children with Fort Negley and its resources
- Encourage multiple ideas and responses, inquisitiveness and creativity
- Help children connect the historical past with the present and future
- Help children analyze museum objects and exhibits for information
- Develop learning experiences responsive to student and teacher needs and learning styles

#### Self-Guided School Visits

- Help teachers plan and implement self-guided learning experiences for their
- Provide interpretive materials which augment the self-guided school visitors' learning experience

#### Teacher Workshops and Curriculum Materials

- Help teachers utilize the center more effectively as a community resource
- Provide teachers with experiences that will nid them as classroom teachers
- Familiarize teachers with the center and its resources
- Develop carriculum materials and lesson plans teachers can use in the classroom, either in conjunction with or independent of a visit

#### School Outreach Activities

- Develop outresch programs, such as a "traveling trank" or media presentations, that take Fort Negley into the classrooun when a museum visit is
- Use the internet to disseminate corriculum materials, research projects and vigual tones to students and teachers

#### Non-School Tours and Visits

#### Strategics

- Identify additional non-school groups to target and provide educational learning epportunities
- Begin educational learning opportunities with community/fumily programs, classes for members and adult tours
- Recognize the growth of cultural diversity in the area and respond accordingly

#### Benefits

- Provide a quality visit on all levels
- Enhance visitor satisfaction
- Increase school attendance and participation
- Broaden visitor hase

#### Types of Programs

#### Community/Family Programs

- Bring the community into the mainstream of educational programming
- Serve the citizens of the community who visit Port Negley
- Respond to specific identified needs of the community visitor
- Encourage family visitation

- Work with community organizations
- Involve the community in the planning process for programs through youth and adult advisory committees

#### Member Classes

- Interpret exhibits through in-depth classroom learning experiences
- Develop learning experiences which encourage intergenerational sharing
- Provide structured learning experiences for a broad age range
- Be prepared to respond to changes in the size of membership and demand for classroom learning experiences

#### Adult Tours

- Familiarize adults with Fort Negley and its resources
- Showcase the Fort Negley for organized groups, companies, and organizations
- Augment the tourist's visit to the community

#### III. FUNDING & MANAGEMENT

Redevelopment of the Greer Stadium site is estimated at \$44.5 million.

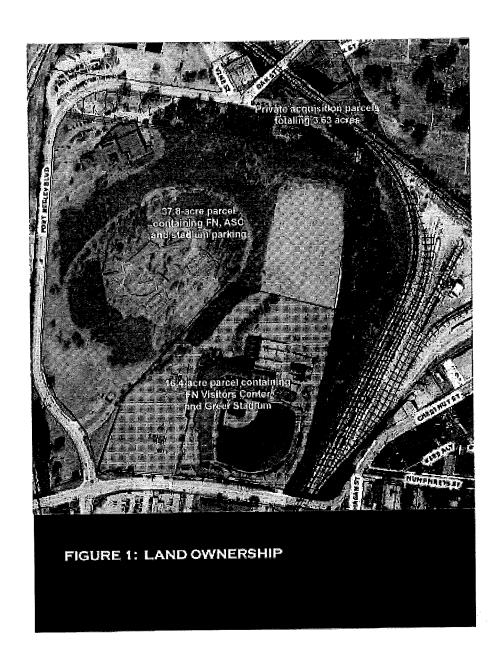
Estimated Campus Development Costs (200	7 Dollars)
Studium demolition	700,000
Museum and site construction	21,400,000
Special events grounds	1,400,000
Pasking and site improvements	2,500,000
Lundscaping	(HOXI, OXHI), 1
Exhibits fabrication	9,900,000
Subtotal	32,000,000
15% Contingency	4,800,000
Total	\$36,800,000
Design fees, geotoch, survey (15% of contc.)	3,210,000
Furniture, fixtures and equipment (6% of constr.)	1,284,000
Exhibit design fee (20% of exhibit fab.)	1,980,000
Museum planning fee (12% of exhibit fab.)	1,188.000
Total	\$7,662,000
Grand total	\$44,462,000

Fulfillment of the vision presented in this document will require a dedicated consortium of governmental and non-governmental agencies. The Metropolitza Board of Parks & Recreation will continue to own the site, but it is anticipated that a partnership with a new not-for-profit organization, created for the purpose, will be necessary to raise development and operating funds and, likely, to operate, manage and program the completed center.

Such an organizational structure would allow the not-for-profit the operational flexibility needed to realize the center's mission. At the same time, it would allow Metro Parks to offer new, high quality educational and tourism opportunities to the public without getting into the historical museum business itself.

Any such not-for-profit must be created and sanctioned by the Park Board per the rules established in the Park Board Policy Manual. The same applies to any contracts, leases, MOUs or other agreements between the entities.

Metro Porks currently maintains an excellent relationship with the Battle of Nashville Preservation Society, the 13<sup>th</sup> US Colored Troops, and other interest groups, some of which have already initiated fundraising efforts to benefit the fort. Also emerging are educational partnerships with Traveller's Rest and other nearby historic sites. The Fort Negley not-for-profit could evolve from these existing relationships, and others being nurtured by the staff at the fleedgling visitors center.



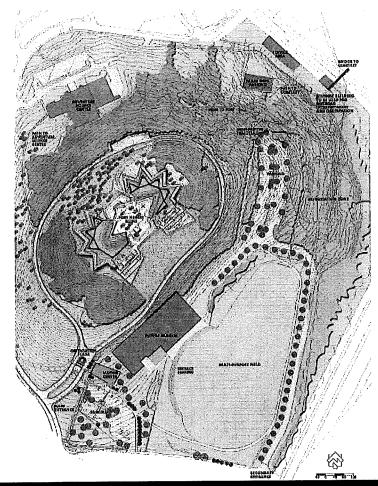


FIGURE 2: NASHVILLE CIVIL WAR CENTER AT FORT NEGLEY
CAMPUS MASTER PLAN

#### **EXHIBIT E**

# PROJECT OVERVIEW



Over 8 acres of dedicated park, public open space and green/wys.

Approximately 300 units of afforable, workforce, and market rate housing.

Creative spaces for musicians, artists, makers and neighborhood.

Neighborhood-scale market and commerce.

#### EXPERIENCE

Complex Private-Public Partnership projects

Landmurk open space and affordative housing projects

Community and culturally focused projects

Projects in city and neighborhood scale

#### QUALIFICATIONS

Unique committee development design, music, arts. finance and conservation sectors

Local and global expense

Committed to delivering social and cultural, as well as economic impact at scale.

Unmasched access to development, artistic and financial partners and livestors

# FINANCIAL CONSIDERATIONS

No cut of pocket expense to Metro

Cloud Hill to privately fund over 17 million of public infrastructure

Guaranteed annual revenue to Metro

Shared upside between Coold HB and Metro

Structured to ensure financial visitifity and susceptibility

#### DIVERSITY PLAN

Committed to achieving more than tow little periodpation

DBE's represent substantial portion

Stratesically maximize participation enrough Outreach, linguignment, and Comract monetoring

All ince Synergy Group to act as operatingor with Metro